

IFA Canada – YIN Webinar

Expansion of the Backto-Back Rules

Presenters

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Agenda

Intro

Background & Issues

Perceived Abuse

Enacted Measures: Thin Cap and Part XIII

Proposed Measures: Expansion of Part XIII

Proposed Measures: Shareholder Loans

Background and Issues

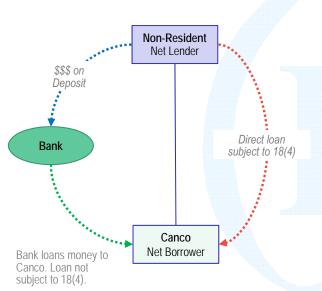
- Thin capitalization rules in s.18(4) are intended to prevent the erosion of the Canadian tax base by limiting the deductibility of interest on debts owing by corporations, trusts, and partnerships to certain specified non-resident persons where the debt exceeds a 1.5 to 1 debt-to-equity ratio.
- The shareholder loan rules in s.15(2) are intended inter alia to prevent avoidance of dividend withholding tax ("WHT") to non-arm's length ("NAL") non-residents on repatriation of Canadian-sourced profits.
- Part XIII generally imposes WHT on interest and "rents, royalties and similar payments" paid by a Canadian resident to non-residents, subject to a broad exception for NAL payments in the case of interest.
- The Department of Finance has become concerned that certain financing structures may inappropriately circumvent these rules.

Legislative Measures

- 2014 Federal Budget introduced so called "back to back" ("B2B") measures to curtail perceived abuses in the thin capitalisation and Part XIII interest WHT contexts. These measures were implemented later that year.
- 2016 Federal Budget introduced additional measures that would apply the B2B framework to shareholder loans and WHT on rents, royalties and similar payments. In addition, the existing B2B measures in Part XIII were proposed to be expanded to capture a number of perceived deficiencies.
- On 29 July 2016, the Department of Finance released for public comment a package of draft legislative proposals and explanatory notes relating to the Budget 2016 including the expanded B2B measures.

Perceived Abuse Thin Capitalization

Secured Loan Example



Thin Capitalisation Rules

- Generally, s.18(4) applies where a Canadian resident corporation has
 outstanding debts to specified non-residents. (Analogous rules apply to trusts and non-resident corporations with branches in Canada.)
- Outstanding debts to specified non-residents are debts owing to a specified non-resident shareholder or a non-resident person NAL with a specified shareholder.
- Specified non-resident shareholder is a specified shareholder who is nonresident. Specified shareholder is a person who, either alone or together with NAL persons, owns 25% or more of the votes or value of the Canadian debtor.
- If the total outstanding debts to specified non-residents exceeds a 1.5-to-1 debtto-equity ratio, the excess interest deduction will be permanently disallowed and treated as a dividend distribution to the non-resident, subject to Canadian WHT.

Perceived Abuse

- The non-resident may place money or property on deposit with a bank.
- Bank makes a loan to Canco. The loan is not subject to s.18(4) as it is from an arm's length financial institution.

Perceived Abuse Reduction of WHT

Treaty Shopping Example

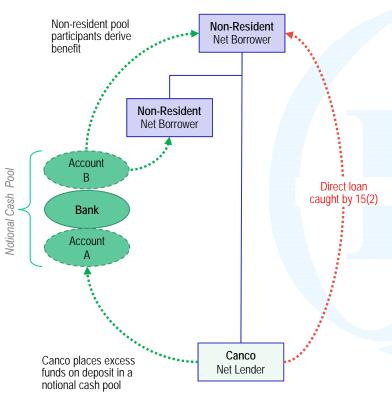
credited by a Canadian taxpayer account to a related non-resident as on Parent advances Non-Resident account or in lieu of payment of, or in satisfaction of, interest. funds to Finco Non-Treaty Where the lender is eligible for benefits under a income tax treaty, the WHT rate is reduced to 15%/10%/0%. **Perceived Abuse** Directing inbound financing through a Finco located in a favourable treaty jurisdiction would allow a non-resident lender located in a non-treaty country (or Finco a lender not eligible for benefits under a treaty) to reduce the Canadian WHT Treaty Direct loan subject to WHT rate. at 25% Fincco on-lends to Canco. Canco Interest subject to WHT at treaty-reduced rate

WHT on NAL Interest

Generally speaking s.212(1) imposes WHT of 25% on any amount paid or

Perceived Abuse Shareholder Loans

Notional Cash-pool Example Shareholder Loan Rules



Generally, s.15(2) and s.214(3)(a) apply to deem a loan made by a Canadian corporation to a non-resident shareholder or a non-resident person or partnership connected with the shareholder to instead be a dividend paid to such borrower.

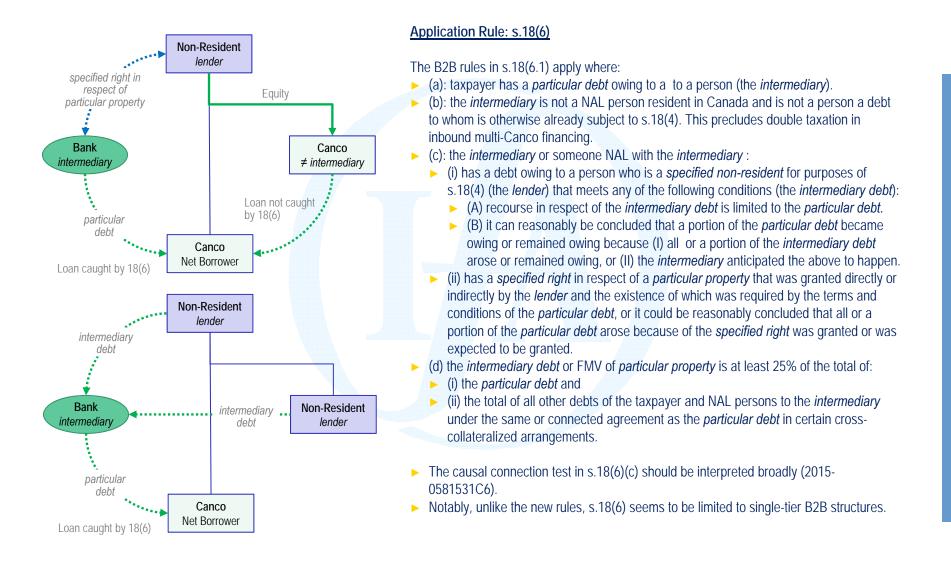
Perceived Abuse

- Notional cash pooling is a mechanism whereby the participants maintain separate bank accounts with a financial institution, but the interest on the combined debit and credit balances in each of the accounts is calculated based on the consolidated balance of all the participants, including both positive and overdraft positions.
- Under a physical or "zero sweep" pooling, the transfers of cash among participant accounts create a *debtor-creditor* relationship among the participants, giving rise to intercompany loans for tax purposes.
- No transfer of funds among the accounts takes place in a notional cash pool, but each pool participant is able to take advantage of a single, centralised liquidity position - often a reduced interest rate, since the interest otherwise payable on the overdraft accounts is reduced through the notional use of funds from other participants' accounts.
- In the example, Canco, in a net lender position places excess funds on deposit in Account A. This allows related non-residents to access credit positions (often at improved rate of interest) in Account B. Subsection 15(2) does not generally apply, because notional cash pools should not give rise to any intercompany balances among the participants and the indebtedness that arises in a notional cash pool take place between Canco and the bank (an arm's length entity).
- Notional cash pooling could also be used to avoid thin capitalisation rules.

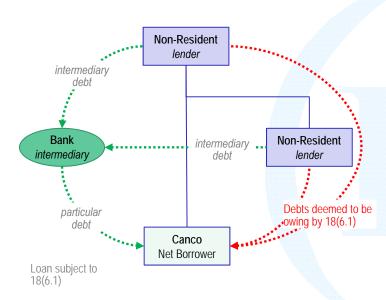
Enacted Measures

- 2014 Federal Budget proposed to extend the thin capitalization rules and expand the withholding tax rules in s.18 and s.212 to capture B2B loans (and similar arrangements) made to a Canadian resident by a relevant non-resident person through an "intermediary."
- Department of Finance released draft technical bill in connection with these measures in August 2014, and following some updates resulting from the consultation process, Bill C-43 (2014, c.39) introduced amended s.18(6) and 18(6.1) and new s.212(3.1)-(3.3).
- ▶ Bill C-43 (2014, c.39) received royal accent on December 6, 2014.
- Although the Part XIII measures (s.212(3.1)-(3.3)) are currently proposed to be amended, the B2B rules in the context of thin capitalization as set out in s.18(6) and 18(6.1) as well as the 2014 version of the B2B WHT rules are in force.

Enacted Measures Thin Capitalization



Enacted Measures Thin Capitalization



- Specified right is defined in s.18(5) as a right <u>at that time</u> to, use, mortgage, hypothecate, assign, pledge or in any way encumber, invest, sell or otherwise dispose of, the property, unless it is established by the taxpayer that all of the proceeds that would be received, from exercising the right must first be applied to reduce the obligation or certain other cross-collateralized obligations. Thus, the *intermediary* will generally not have a *specified right* solely by virtue of having a security interest in property securing the Canadian debt (except possibly in the case of cash collateral).
- Cash on deposit may be a property in respect of which the *intermediary* has a *specified right*. Alternatively, CRA has stated in 2015-0614241C6 that deposit positions of non-resident participants in a notional cash pool should be considered *intermediary debts* for the purposes of s.18(6) and s.212(3.1).

Consequences of Application: s.18(6.1)

Where s.18(6.1) applies in respect of a *particular debt*:

- (a): a portion of the *particular debt* is deemed to be an amount outstanding as or on account of a debt or other obligation to pay an amount the *lender* and not to the *intermediary*.
- That portion is determined, in general terms, as the amount of the *intermediary debt* and the FMV of the *particular property*, pro-rated for multiple *lenders*, where necessary.
- As such, this amount is included in the taxpayer's outstanding debts to specified nonresidents for the purpose of computing the thin capitalisation ratio in subsection 18(4).
 Similarly, a portion of the interest paid by the taxpayer is deemed to be paid to the lender, rather than the intermediary.
- (b): the non-deductible portion of the interest deemed to be payable on the *intermediary debt* is subject to s.214(16) and (17), with the result that the amount is treated as a deemed dividend for WHT purposes.

Enacted Measures Thin Capitalization

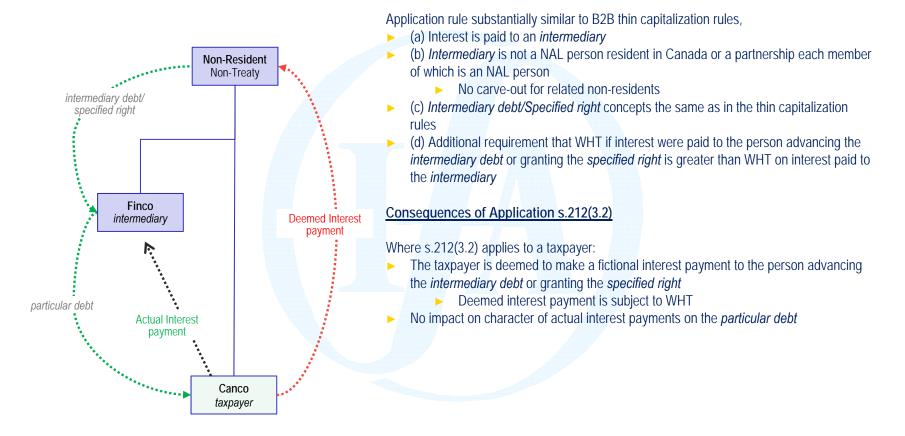
Comments and Issues

Particularly problematic for lower-tier Canadian subsidiaries, where there is no cross-border PUC, such that only *equity* component will be R/E



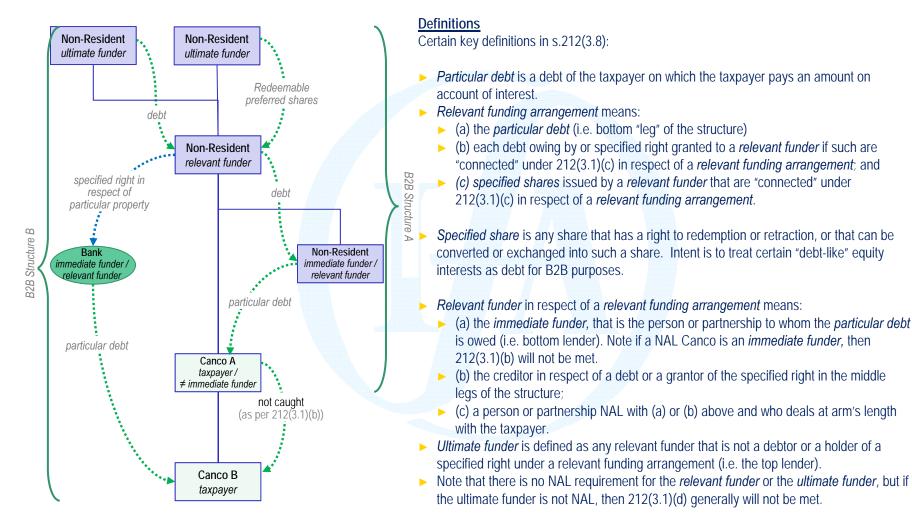
Enacted Measures WHT on Cross-Border Interest

Application Rule: s.212(3.1)

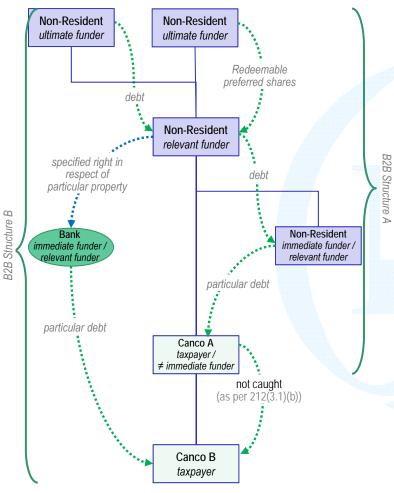


Proposed Measures

- 2016 Federal Budget proposed to expand the B2B WHT rules to apply to multiple intermediary and character substitution structures. In addition, new B2B rules were proposed for shareholder loans and WHT under s.212(1)(d) on rents, royalties and similar payments.
- On July 29, 2016, the Department of Finance released for public comment a package of draft legislative proposals and explanatory notes relating to the Budget 2016 measures including B2B arrangements.
- ► These include:
 - ▶ New s.15(2.16) 15(2.192) that include B2B measures in the context of shareholder loans;
 - Amended s.212(3.1)-(3.3) to clarify the manner in which the B2B rules apply to arrangements that include two or more intermediaries.
 - New s.212(3.6) and (3.7) include "character substitution" rules for Part XIII. These rules are intended to prevent the avoidance of the B2B loan rules through the substitution of an economically similar arrangement of a different legal character from a debt (e.g., a royalty agreement or an equity investment), between an intermediary and another party to the arrangement.
 - New s.212(3.9)-(3.94) include B2B measures for rents, royalties and similar payments.
- Consultation period closed on September 29, 2016. Implementing legislation expected before the end of the year.



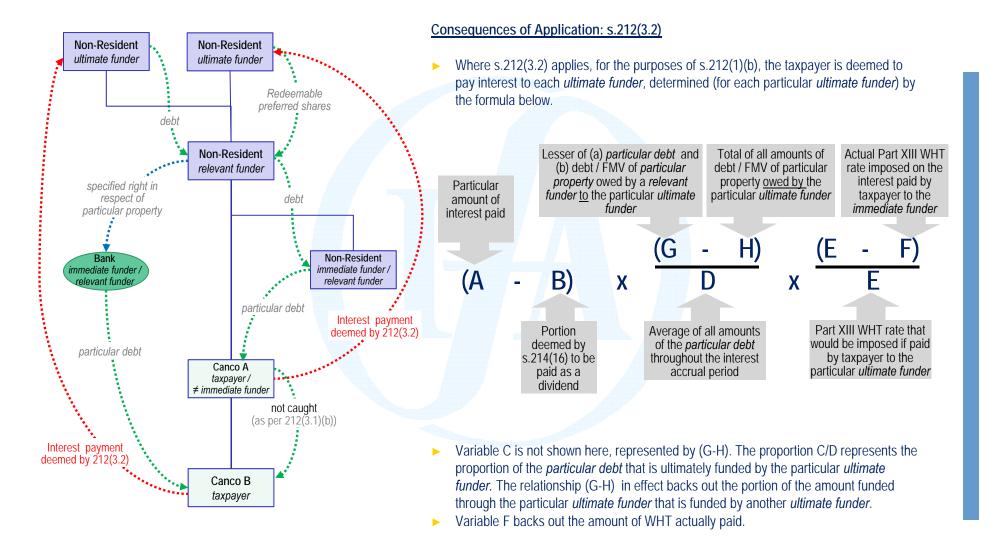
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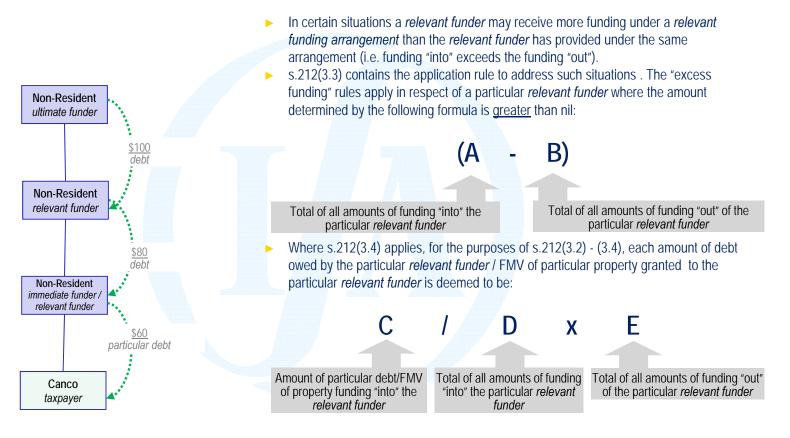
Application Rule: s.212(3.1)

Conditions for application of s.212(3.2), where:

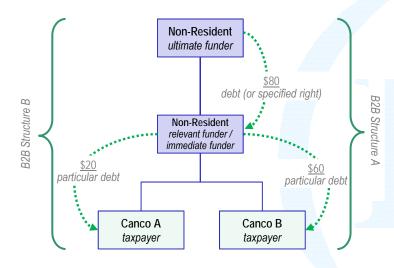
- (a): a taxpayer pays or credits an amount of interest in respect of a *particular debt* owed to an *immediate funder*;
- (b): the *immediate funder* is not a person resident in Canada NAL with the taxpayer.
- (c): during the period of interest accrual a relevant funder, in respect of a particular relevant funding arrangement:
 - (i) has a debt to pay an amount to a person which debt meets any of the following conditions:
 - (A) recourse in respect of the debt is limited to a relevant funding arrangement.
 - (B) it can reasonably be concluded that a portion of the *relevant funding* arrangement arose or was permitted to remain outstanding because (I) all or a portion of the debt arose or remained owing, or (II) the *relevant funder* anticipated the above to happen.
 - (ii) has a specified right in respect of a particular property that was granted directly or indirectly by a person or partnership and the existence of which was required by the terms and conditions of the relevant funding arrangement, or it could be reasonably concluded that all or a portion of the relevant funding arrangement arose because of the specified right was granted or was expected to be granted.
- (d): Part XIII tax payable in respect of interest would be greater if the interest was paid to any ultimate funder, rather than the immediate funder.
- (e): the debt owed by the *immediate funder* or FMV of *particular property* is at least 25% of the total of:
- (i) the particular debt and
- (ii) total of all other debts of taxpayer to the *immediate funder* under the same or connected agreement as the *particular debt* in certain cross-collateralized arrangements.



Excess Funding: s.212(3.3) and (3.4)



- This in effect reduces the total amounts of funding "into" the particular relevant funder to match the funding coming "out" of the relevant funder.
- Absent s.212(3.3) and (3.4), the aggregate of the amounts that would be determined for variable C in s.212(3.2) in respect of *ultimate funders* (generally representing the funding that *ultimate funders* are, collectively, considered to contribute to the *particular debt*) would generally exceed the amount outstanding on the *particular debt* or other obligation.

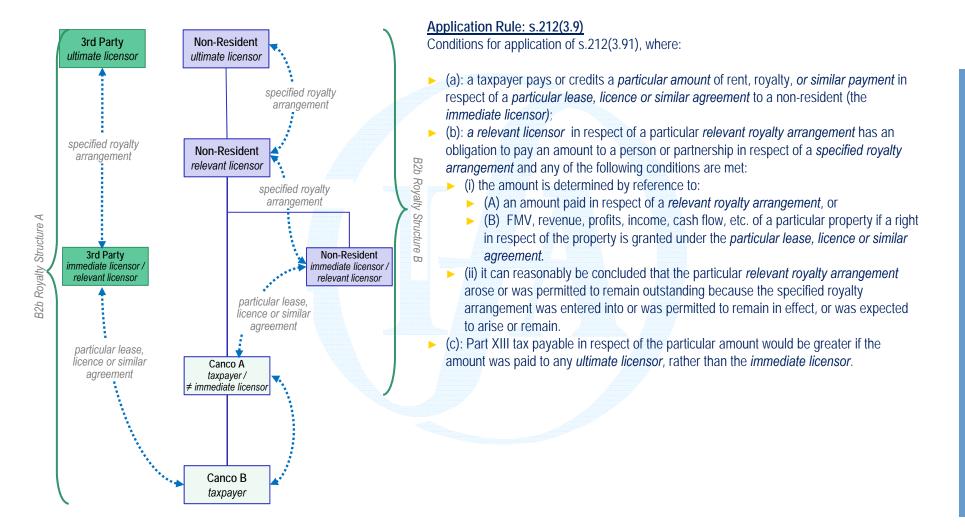


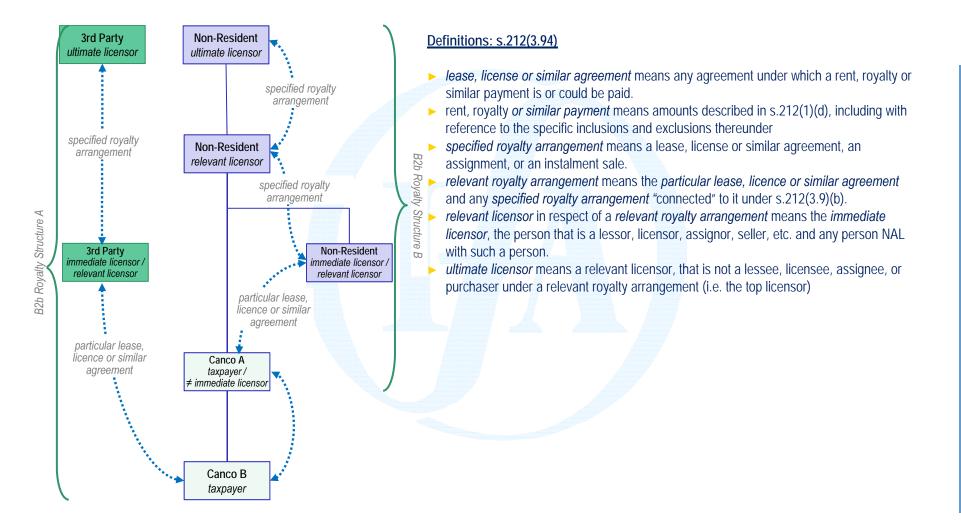
Multiple Funding Arrangements: s.212(3.5)

- In certain situations a *relevant funder* may be an *immediate funder* in respect of several *particular debts* deriving from the same debt owed by the *relevant funder*.
- Pursuant to s.212(3.5) where a debt/obligation/specified right owed or held by a *relevant funder* is a *relevant funding arrangement* in respect of more than one *particular debt*, the amount of debt or the FMV of the property is allocated among funding arrangements pursuant to the formula:

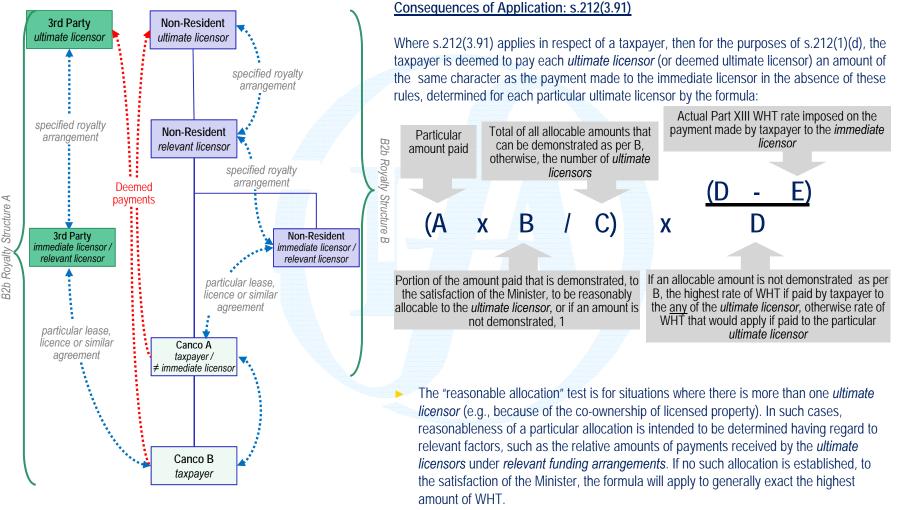


In effect, s.212(3.5) allocates each funding amount received by a *relevant funder* as between all of the *particular debts* that are part of back-to-back arrangements that include that funding amount.

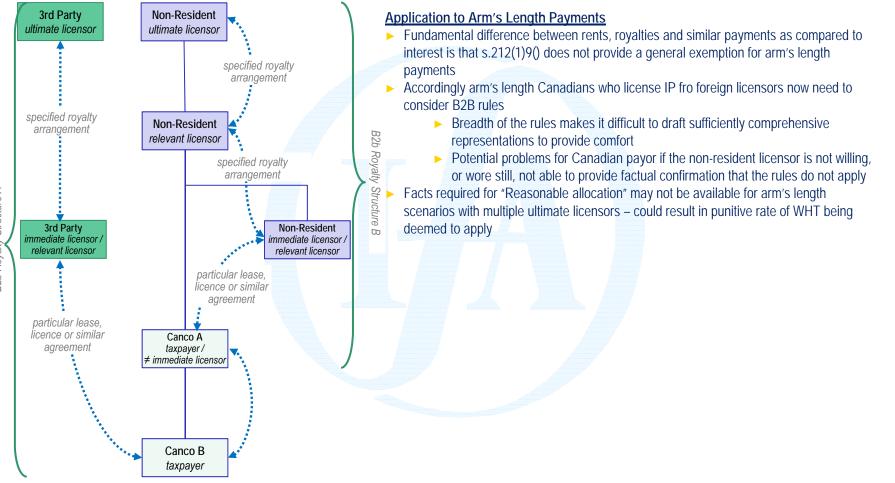


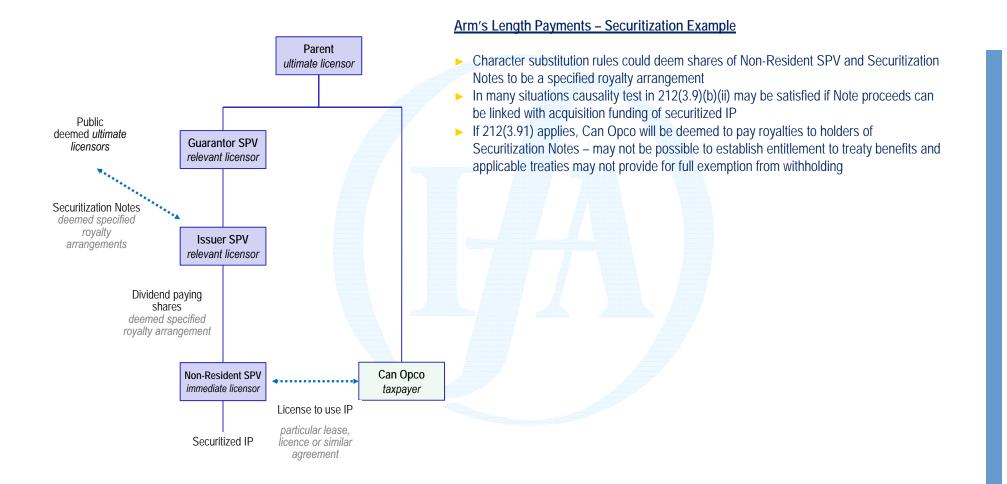


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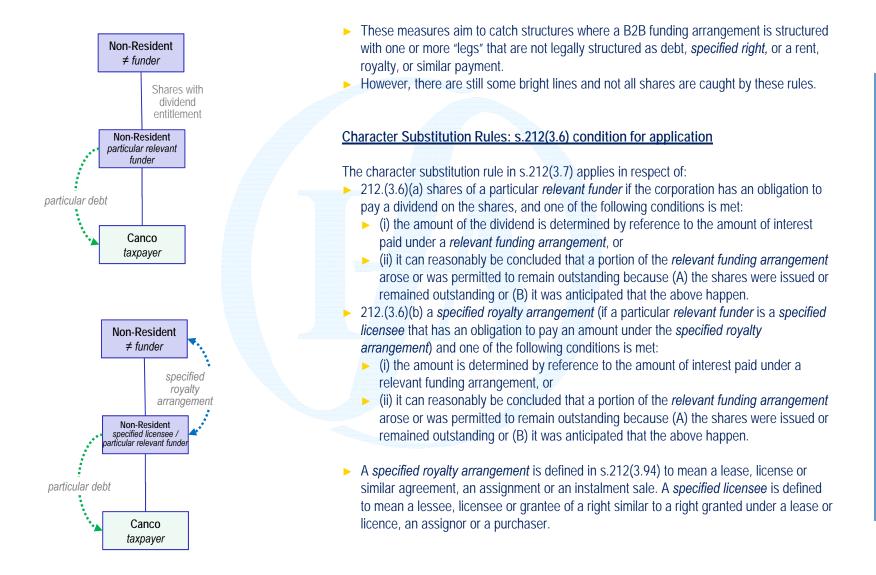


The reasonable allocation is established under variable B, and variables C and D infer their operation from that allocation.

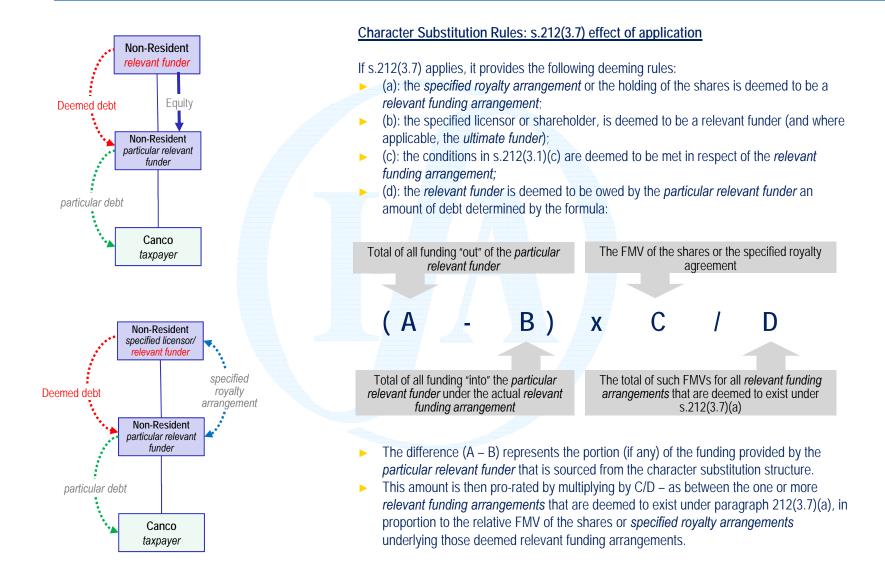




Proposed Measures Character Substitution Rules



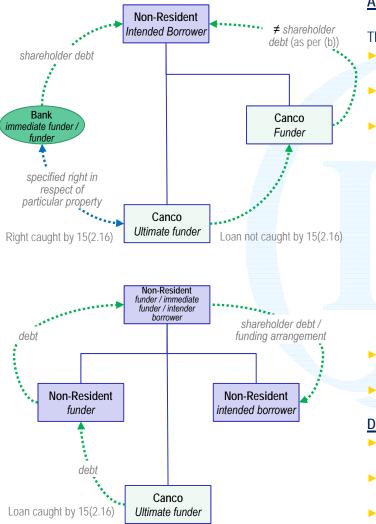
Proposed Measures Character Substitution Rules



Proposed Measures Withholding Tax

Comments and Issues

- The new B2B measures are clearly designed to operate as a mechanical anti treaty-shopping provision.
- There is no tax avoidance purpose test.
- Expansion to rents, royalties and similar payments is particularly problematic because there is no general arm's length exemption
- Foreign jurisdictions may not allow foreign tax credits in respect of Canadian WHT on deemed payments, particularly if Canada is imposing tax in violation of a treaty
- The royalty rules apply to "an assignment, an installment sale", as well as a broader 212(1)(d) items that are not just "rents, royalties, or similar payments".
- Causal connection tests without underlying purpose test may apply in unexpected and unintended circumstances (e.g. securitizations).



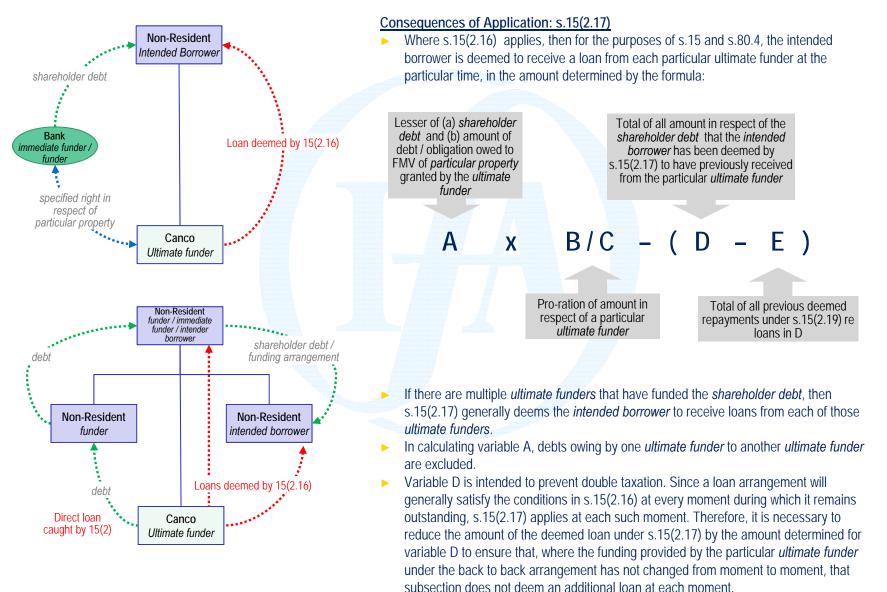
Application Rule: s.15(2.16)

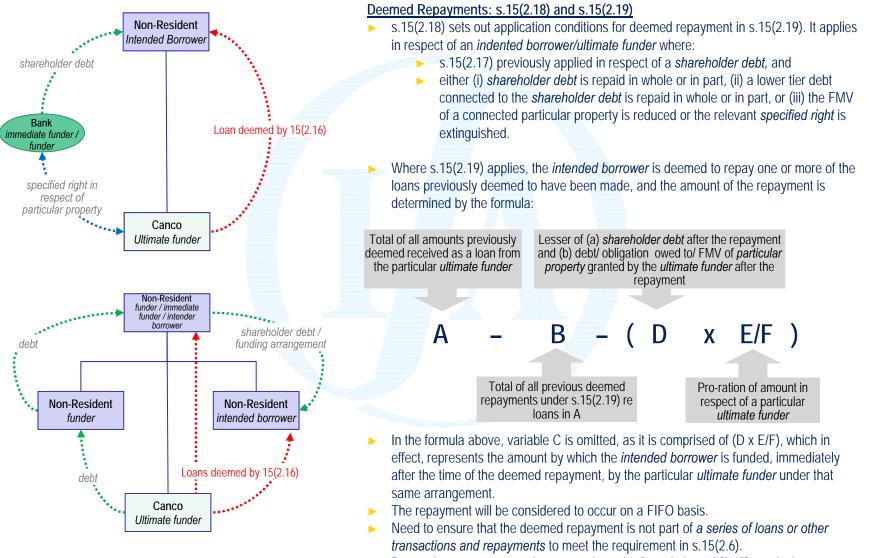
The back to back rules in s.15(2.17) apply where:

- (a): a person or partnership (the *intended borrower*) has a debt or other obligation to pay (the *shareholder debt*) to a person or partnership (the *immediate funder*)
- (b): subsection 15(2) would not otherwise apply to the *shareholder debt*. This precludes double taxation with outbound multi-Canco financing.
- (c): a *funder*, in respect of a particular *funding arrangement*:
- (i) has a debt/obligation to pay an amount to a person that meets any of the following conditions:
 - (A) recourse in respect of the debt/obligation is limited to a *funding arrangement*.
 - (B) it can reasonably be concluded that a portion of the *funding arrangement* arose or was permitted to remain outstanding because (I) all or a portion of the debt/obligation arose or remained owing, or (II) the *funder* anticipated the above to happen.
- (ii) has a specified right in respect of a particular property that was granted directly or indirectly by a person or partnership and the existence of which was required by the terms and conditions of the particular funding arrangement, or it could be reasonably concluded that all or a portion of the particular funding arrangement arose because of the specified right was granted or was expected to be granted.
- (d): one or more *funders* is an *ultimate funder*.
 - Notably, there is no de minimis threshold equivalent to s.18(6)(d).

Definitions: s.15(2.192)

- Funder in respect of a funding arrangement includes the immediate funder and a person or partnership NAL with a funder.
- Ultimate funder is a funder a direct loan from which to the intended borrower would be subject to s.15(2).
- Funding arrangement includes the shareholder debt, and any debts or specified rights "connected" to it under s.15(2.17)(c).





Deemed repayment may also occur where the formula in s.15(2.17) results in a negative amount.

Comments and Issues

- There is no carve-out for lower "leg" of the loan being subject to 15(2), potentially resulting in double taxation.
- There is no allocation of the deemed loan amounts among *intended borrowers*, potentially resulting in double taxation.
- The B2B rules apply to debts in place as at March 2016 (with certain exceptions), with no grandfathering provisions. This may give some taxpayers with non-calendar year ends very short time to fix their financing to fit into the 15(2.6) "grace period".
- There is no tax avoidance purpose test.
- The application of the rules in notional cash pools may be extremely complicated, as it will require tracing of funds to each *intended borrower*. This appears to have the effect of penalising Canadian companies that enter into notional cash pooling arrangements.